

3 MODULE

IDENTIFY HAZARDOUS EVENTS, AND ASSESS
EXISTING CONTROL MEASURES AND EXPOSURE RISKS



SANITATION
SAFETY
PLANNING

SSP Manual
Pages
37 to 59

SSP Modules



Page 37 of your SSP manual

What could go wrong? What existing control measures are in place and how effective are they? How significant are the risks?

MODULE 3

Identify hazardous events, and assess existing control measures and exposure risks

Module 3 answers the question:

“How significant are the risks?”

Module 3

Ensures that subsequent efforts and investments in system improvements and monitoring respond to highest health risks first.

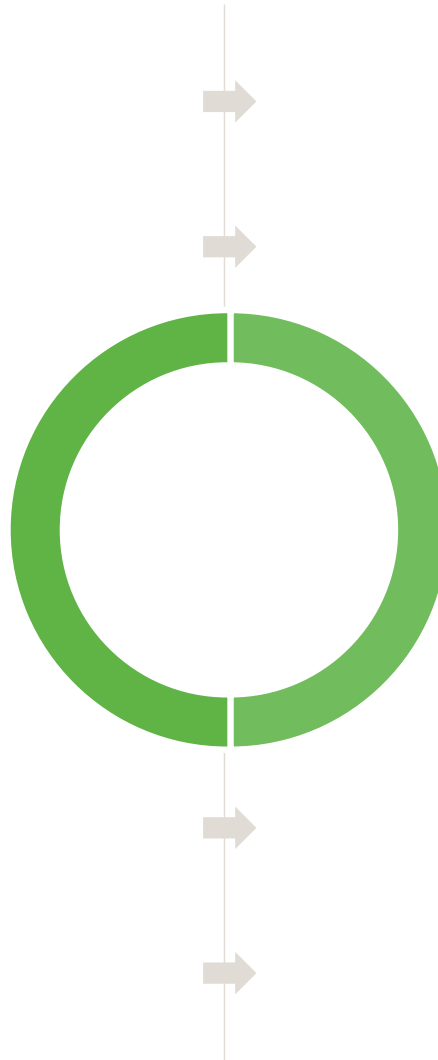
Module 3 helps us understand how well the hazardous events are already controlled in the system.

MODULE 3

Overview

STEPS

- 3.1 Identify hazards and hazardous events.
- 3.2 Identify and assess existing control measures.
- 3.4 Assess and prioritize the exposure risk.



OUTPUTS

- A risk assessment table
- A prioritized list of hazardous events.

MODULE 3

Identify hazardous events, and assess existing control measures and exposure risks

Output 1: Risk assessment table

| COMPONENT | HAZARD IDENTIFICATION | | | | EXISTING CONTROLS | | RISK ASSESSMENT | | | | | | COMMENTS JUSTIFYING RISK ASSESSMENT (Under current conditions, climate change scenarios, or effectiveness of the control) |
|--|--|-------------------------|---|--------------------------|--|-------------------------|--|---|-------------|----|--|----------------------------|--|
| | | | | | | | Under current conditions L = likelihood; S = severity; R = risk (H = high; M = medium; VH = very high) | | | | Under the most likely climate change scenarios + means increased risk, – means decreased risk, = means the same risk) | | |
| Sanitation step | Hazardous event | Hazard | Exposure group | Number of people at risk | Description | Validation | L | S | Score (LxS) | R | Drought | More intense precipitation | |
| P1 Toilet and containment–storage/ treatment with soak pits and septic tanks | Ingestion after contact with excreta in nonfunctional toilets | All microbial pathogens | U1 | 30 000 | Flush toilets and water supply | Visual and survey | 4 | 2 | 8 | M | + | – | Currently, households do not have a continuous water supply. This worsens in dry conditions, and there also is not enough water to flush toilets. |
| P2 Disposal of liquid fraction by infiltration | Ingestion of contaminated groundwater due to infiltration from soak pits and septic tanks into shallow groundwater | Faecal pathogens | L1 | 20 000 | In some cases, safe distance from wells has been considered. | Field visits | 5 | 4 | 20 | H | + | + | High prevalence of diarrhoea is reported among young children, especially during the dry season. Likelihood of groundwater use is expected to increase during drought periods. Severity will increase with more and prolonged flooding due to climate change. Consideration should be given to vulnerable communities that may have a reduced ability to find alternative water sources. |
| | | Nitrates and nitrates | L1 (children less than 5 years old) | 8000 | Awareness-raising campaigns among mothers | Interviews with mothers | 5 | 8 | 40 | VH | + | + | |

A summary of:

- hazards
- hazardous events
- exposure groups
- transmission routes
- existing control measures
- and their effectiveness

MODULE 3

Identify hazardous events, and assess existing control measures and exposure risks

Output 2: A prioritized list of hazardous events

Table 3.3. Newtown's prioritized hazardous events with very high risk

| Sanitation step | Hazardous event | Exposure group | Number of people at risk | Risk | Projection of changes in risks with climate change scenarios | Priority given |
|--|---|--|--------------------------|-----------|--|----------------|
| P2 Disposal of liquid fraction by infiltration | Ingestion of contaminated groundwater due to leakage from soak pits and septic tanks into shallow groundwater | L1 (children less than 5 years old) | 8000 | Very high | Increases during drought and heavy rains | Very high |
| P4 Disposal of faecal sludge in open drains | Ingestion after contact with faecal sludge discharged without treatment to open drains | L2 | 50 000 | Very high | Increases with flooding | Very high |
| P6 Use of wastewater in agriculture | Ingestion after contact with raw sewage from open drains during farming activities | F | 150 | Very high | Increases during drought | Very high |

Table 3.4. Newtown's prioritized hazardous events with high risk

| Sanitation step | Hazardous event | Exposure group | Number of people at risk | Risk | Projection of changes in risks with climate change scenarios | Priority given |
|--|---|----------------|--------------------------|------|--|----------------|
| P2 Disposal of liquid fraction by infiltration | Ingestion of contaminated groundwater due to leakage from soak pits and septic tanks into shallow groundwater | L1 | 20 000 | High | Increases during drought and heavy rains | High |
| T1 Conveyance by vacuum trucks | Injury to the body, possible asphyxiation, caused by entering or falling into soak pits or septic tanks | W1 | 60 | High | Stability of the tanks can be affected by flooding | High |
| T2 Open drains | Ingestion after contact with raw sewage in open drains during maintenance activities | W2 | 6 | High | Remains high | High |
| T2 Open drains | Ingestion after contact with raw sewage in open drains | L2 | 50 000 | High | Increases in both scenarios | High |
| T2 Open drains | Enhanced transmission of malaria caused by mosquito (vector) breeding in stagnant water | L2 | 50 000 | High | Increases in heavy rains | High |
| P6 Use of wastewater in agriculture | Dermal contact with raw sewage (hookworm) in open drains during farming activities | F | 150 | High | Increases in both scenarios | High |

This guides system improvements

MODULE 3

Identify hazardous events, assess existing control measures and exposure risks

How to approach Module 3?

Modules 3 requires:

- A technical understanding of the various components.
- An appreciation of the pathways that lead to exposure or contamination
- An inquisitive mind. Ask:
 - How could people be exposed to the hazard?
 - How has it caused an exposure in the past?
 - Is the hazard an ever-present hazard or is it only related to a specific event?
 - What has gone wrong in the past?
 - What could go wrong?

Modules 3 involves:

- Desktop analyses
- Field investigations

SSP is not a linear process!

STEP 3.1

Identify hazards and hazardous events



OBJECTIVE

This step lists circumstances of how the risk occurs during use, operation and maintenance of the sanitation system for the exposure groups.

SSP Manual
Example 3.1
Page 41

Hazard

≠

Hazardous Event (HE)

A biological, chemical or physical constituent that can cause harm to human health.

SSP Manual
Guidance note
3.1, page 40

Any incident or situation that:

- Introduces or releases the hazard (i.e. faecal pathogens) to the environment in which people are living or working, or
- amplifies the concentration of the hazard in the environment in which people are living or working,
- or fails to remove the hazard from the human environment.

STEP 3.1

Identify hazards and hazardous events

Hazard, hazardous event, effect, risk, ...!?

Hazard(s) + Hazardous event → Health effects

Example 1: wastewater channel

Biological (e.g. bacteria, virus)



Ingestion after contact with wastewater while entering or falling into drains during maintenance



e.g. diarrhoea, fever, vomiting

Example 2: produce

Biological (e.g. bacteria, virus, helminths)



Consumption of wastewater contaminated produce



e.g. cramps, dehydration and shock, helminthiasis
e.g. neurological damage or cancer (in a long term)

STEP 3.1

Identify hazards and hazardous events



Hazard

≠

**Hazardous
Event (HE)**

A good hazardous event tells a short story.

The **villain** is the **hazard** and the hazardous event (the story) says what happens - how the **villain** causes harm.

For example:

Workers are exposed to **pathogens** in
raw sewage in open drains
during maintenance activities



How exposed?

STEP 3.1

Identify hazards and hazardous events

Hazardous events should describe how groups are exposed to hazards. Common exposure routes to consider in SSP:



- Ingestion after contact with wastewater/excreta



- Ingestion of contaminated water



- Consumption of contaminated produce

- Dermal (skin) contact with excreta and wastewater



- Vector-borne with flies/mosquitoes/cockroaches



- Inhalation of aerosols and particles



STEP 3.1

Identify hazards and hazardous events

Hazards and hazardous events must be identified at each step along the sanitation chain

Existing – normal operation

- e.g. faulty equipment, system overloading, lack of maintenance

Potential – system failure or accident

- e.g. treatment failure (full or partial), power failures, equipment breakdown

Seasonal factors

- e.g. seasonal behaviour changes by farm workers, seasonal farm workers

Indirect

- e.g. hazards that relates to people not directly involved such as effects on downstream communities.

Cumulative

- e.g. chemicals in soils.

STEP 3.1

Identify hazards and hazardous events

SSP Manual
Example 3.2
Page 42

WHO Guidelines
Chapter 3
Page 31-34

Hazardous events:

Toilet



Existing and potential:

- **Vector-borne** transmission of pathogens to users, due to wrong design and/or construction of the toilets (e.g., lack of water seal or lid).
- **Ingestion** of pathogens after contact with excreta in toilets, due to lack of maintenance and cleaning.

STEP 3.1

Identify hazards and hazardous events

SSP Manual
Example 3.2
Page 42

WHO Guidelines
Chapter 3
Page 34-38

Hazardous events:

Containment-storage/treatment



Existing and potential:

- **Ingestion** of groundwater contaminated with leachate percolating from pits or septic tanks.
- **Ingestion** of groundwater contaminated with leakage from cracked/damaged septic tanks.

STEP 3.1

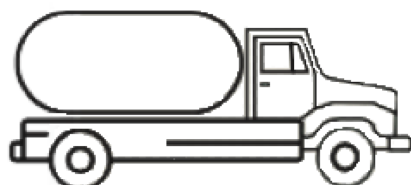
Identify hazards and hazardous events

SSP Manual
Example 3.2
Page 42

WHO Guidelines
Chapter 3
Page 39-44

Hazardous events:

Transport and conveyance



Existing and potential:

- **Ingestion** of pathogens after contact with excreta during manual emptying of pits using buckets.
- **Ingestion** of pathogens after contact with contaminated soil, caused by discharge of faecal sludge without treatment to open grounds.

STEP 3.1

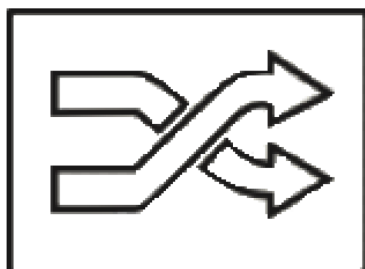
Identify hazards and hazardous events

SSP Manual
Example 3.2
Page 42

WHO Guidelines
Chapter 3
Page 44-49

Hazardous events:

Treatment



Existing and potential:

- **Inhalation** of aerosols while manual handling of the dried faecal sludge.
- **Ingestion** of pathogens in incompletely treated effluent, resulting from discharge of fresh faecal sludge in wastewater treatment ponds, causing overload and failure.

STEP 3.1

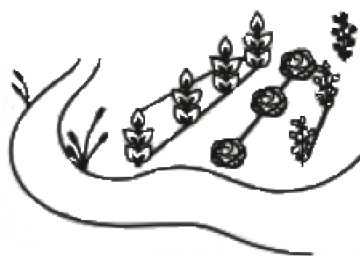
Identify hazards and hazardous events

SSP Manual
Example 3.2
Page 42

WHO Guidelines
Chapter 3
Page 49-52

Hazardous events:

End use/ disposal



Existing and potential:

- **Ingestion** of pathogens in surface waters due to discharge of partially treated or untreated effluent.
- **Inhalation** of particles and aerosols containing pathogens during spray irrigation with partially treated or untreated wastewater on nearby farms

STEP 3.1

Identify hazards and hazardous events



While identifying hazards and hazardous events

- It should be a combination of desk exercises and **field investigations**.
- Define a **separate hazardous event** for similar events that occur under different circumstances.

STEP 3.1

Identify hazards and hazardous events

Template for risk assessment

TOOL 3.1. Template for identification of hazards and hazardous events, and validation of existing controls

| Part A | | | | Part B | | RISK ASSESSMENT (Will depend on the risk assessment methodology chosen by the SSP team) |
|-----------------|-----------------------|--------|-----------------|---|-----------------------|--|
| COMPONENT | HAZARD IDENTIFICATION | | | EXISTING CONTROLS | | |
| Sanitation step | Hazardous event | Hazard | Exposure groups | Description of existing control measure | Validation of control | |
| | | | | | | |
| | | | | | | |
| | | | | | | |
| | | | | | | |

STEP 3.2

Identify and assess existing control measures



OBJECTIVE

To determine how well the existing system protects those at risk.

What is a control measure?

A control measure is any action or activity (or barrier) that can prevent or eliminate a sanitation-related hazard or reduce it to an acceptable level.

STEP 3.2

Identify and assess existing control measures

What are the typical control measures to protect...

Workers?



- Personal protective equipment (e.g. gloves, masks...)
- Trainings on safe handling of excreta

Farmers?



- Subsurface irrigation
- Personal hygiene

STEP 3.2

Identify and assess existing control measures

What are the typical control measures to protect...

Consumers?



- Additional polishing step at wastewater treatment plant
- Household food safety program

Local communities?

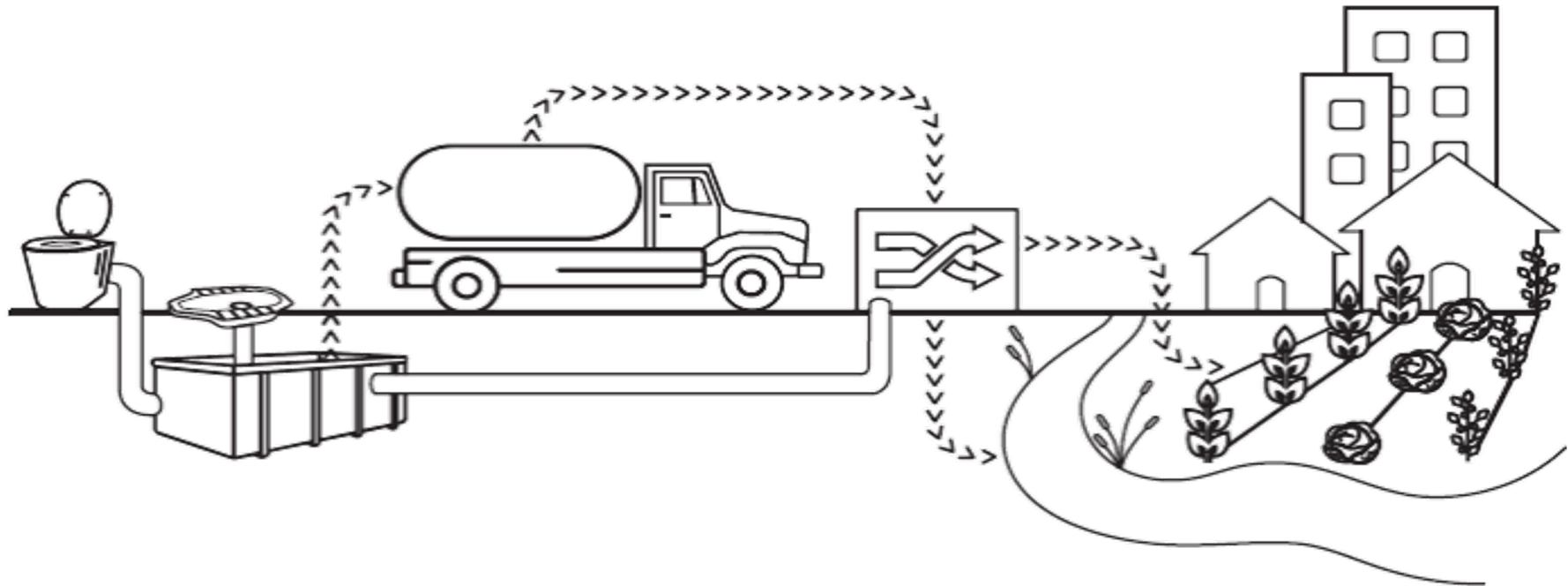


- Restricted public access to fields or waste-fed aquaculture facilities
- Fencing of waste treatment facility to prevent entry of children and animals

STEP 3.2

Identify and assess existing control measures

How do we determine
how effective is a control measure?



STEP 3.2

Identify and assess existing control measures

Consider how effective the existing control measure:

1. **could be**, assuming it was always working well (known as CM validation).

- checking system loading against its design capacity;
- checking historical performance under unusual conditions;
- checking the credited reductions of pathogens for control measures.

2. **is in practice**, considering actual site conditions, enforcement of existing rules and regulations and operating practices.

STEP 3.2

Identify and assess existing control measures

Assessing control measures effectiveness in reducing pathogens load

Water supply

- E. Coli presence implies water may be contaminated
- E. Coli absence implies water very unlikely to be contaminated

Wastewater

- We know it is contaminated.
- We use the numbers of faecal indicator organisms, to indicate, the removals of faecal contamination.
- The larger the removal, the safer the wastewater is for reuse.

STEP 3.2

Identify and assess existing control measures

Log reductions as measure of effectiveness of control measures

Log reduction of organisms is widely used in WHO guidelines and risk quantification literature:

Example:

| % reduction | Log reduction value | | Original concentration units/100 mL | Concentration after control measure |
|-------------|---------------------|---|-------------------------------------|-------------------------------------|
| 90% | 1 | → | 100 ($=10^2$) | 10 (10^1) |
| 99% | 2 | → | 10,000 ($=10^4$) | 100 (10^2) |
| 99.9% | 3 | → | 10,000 ($=10^4$) | 10 (10^1) |
| 99.99% | 4 | → | 10,000 ($=10^4$) | 1 (10^0) |

STEP 3.2

Identify and assess existing control measures

2006 WHO Guidelines for Safe Use of Wastewater, Excreta and Greywater in Agriculture and Aquaculture

Chapter 5 in volumes 2, 3 and 4

- In agriculture uses, we use reductions in E. coli reductions as an indicator for risks of viral, protozoa and bacterial infections.
- For helminth pathogens: we use actual counts of helminth eggs.



STEP 3.2

Identify and assess existing control measures

A1-2 Containment–storage/treatment

Table A1-2.1. Control measures relating to toilet and excreta containment–storage/treatment

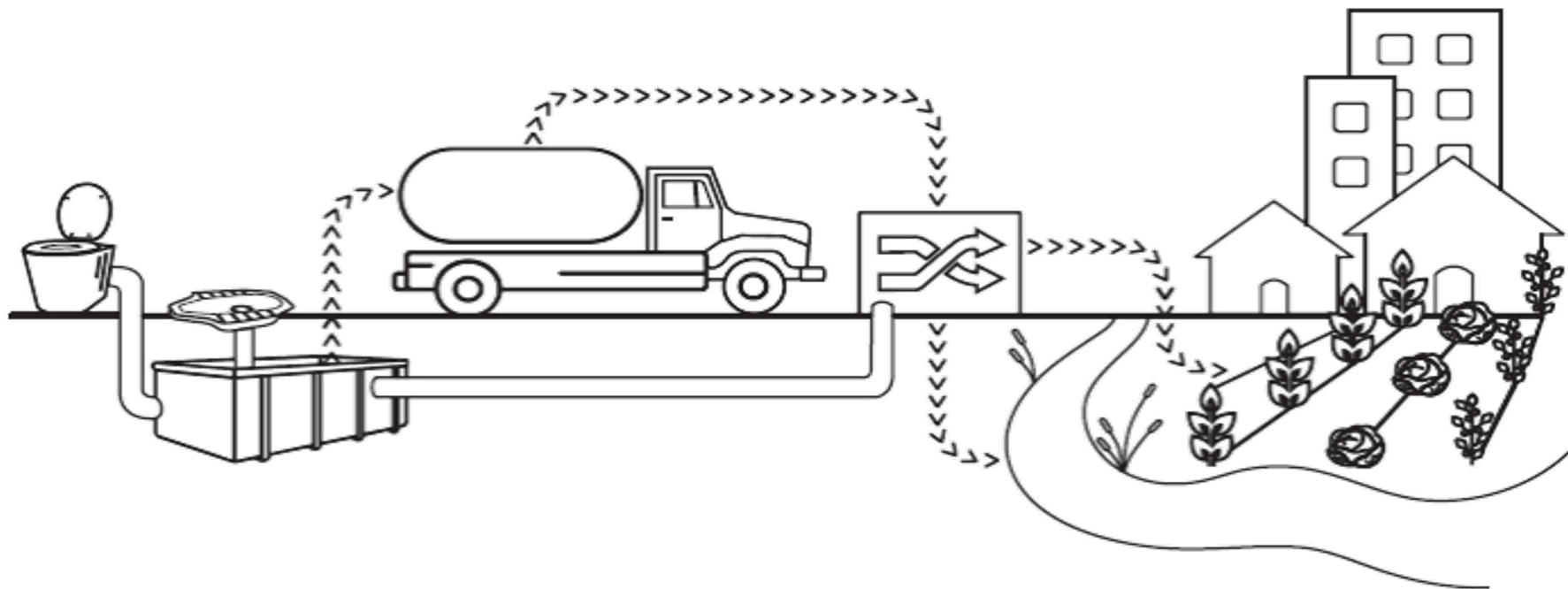
| Measure | Effectiveness and log reduction | Remarks | Further reading |
|---|---|--|---|
| Dry toilets with single pit latrines (abandoned when full) | High >2 logs | <ul style="list-style-type: none"> Treatment objectives are pathogen reduction and stabilization/nutrient management. Single pits should not be emptied by hand. The result is humus with low pathogen content. | WHO (2018), Chapter 3, section 3.3. Tilley et al. (2014), Section S (collection and storage/treatment), pp. 60–3. |
| Flush or pour toilets with single pit or open-bottomed tank | Low <1 log | <ul style="list-style-type: none"> Material for treatment is liquid sludge with high pathogen content. Liquid (leachate) high in pathogens is adsorbed aerobically into soil. Pathogen removal is dependent on soil conditions. Pathogen die-off occurs with time. Risk relates to emptying practices. On-site contamination relates to siting, soil and hydrological conditions. Unlined pit (or no liner on base) at least 1.5 m above water table to prevent groundwater contamination and an adequate hydrological horizontal distance. Adequate pit ventilation is needed, appropriate to toilet type. Smell may discourage use, and wetness may increase fly breeding. | Stenström et al. (2011), pp. 14, 28–9, 32. WHO (2006), vol. 4, pp. 80, 83. Tilley et al. (2014), section S (collection and storage/treatment), pp. 60–3. |
| Flush toilet with twin pits for alternating use | High >2 log (except <i>Ascaris</i> eggs) | <ul style="list-style-type: none"> Duel pits on toilets allow extended storage without fresh additions (designed for >1.5–2 years storage). Pit alternation should be ensured. Extended storage to protect waste handlers. Unlined pit (or no liner on base) at least 2 m above water table to prevent groundwater contamination. Adequate pit ventilation is needed, appropriate to toilet type. Smell may discourage use, and wetness may increase fly breeding. Observe handling of water for anal cleansing. “High” effectiveness refers to: <ul style="list-style-type: none"> 1.5–2 years of storage at 2–20 °C where helminth infections are prevalent, or at least 1 year storage at >20 °C, or storage of at least 6 months if pH is adjusted to >9 (e.g. with lime or ash). | Stenström et al. (2011), pp. 34–6, 87, 96. WHO (2006), vol. 4, pp. 69, 80, 82–3. Tilley et al. (2014), section S (collection and storage/treatment), p. 68. |
| Dry toilet with twin pits (fossa alterna) | High >2 log (except <i>Ascaris</i> eggs) | <ul style="list-style-type: none"> Duel pits on toilets allow extended storage without fresh additions. Pathogen reduction mechanism is storage of at least 2 years. Extended storage provides protection to workers. Temperature- and pH-dependent. Adequate pit ventilation is needed, appropriate to toilet type. | Stenström et al. (2011), p. 87. WHO (2006), vol. 4, pp. 69, 82–3. Tilley et al. (2014), section S (collection and storage/treatment), p. 66. |

STEP 3.2

Identify and assess existing control measures

SSP Manual
Guidance note
3.6, page 51

Control measure validation at each step of the sanitation system



STEP 3.2

Identify and assess existing control measures

Containment-storage/treatment



Control measure

- Septic tank
- Single pits

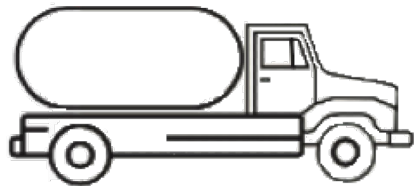
How effective is it in practice?

- Is it sealed? Does the effluent go to a soak pit? Is the groundwater located 2m below?
- What is the location of the groundwater? Is it elevated? What happens in rainy season?

STEP 3.2

Identify and assess existing control measures

Conveyance/ emptying and transport



- Preventive emptying
- Use of protective personal equipment (PPE)

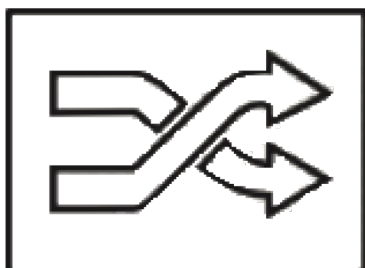
How effective is it in practice?

- Do HHs really call the emptying trucks before the holding tanks are full?
- Do the sanitation workers really use the PPE?

STEP 3.2

Identify and assess existing control measures

Treatment



CM validation: assuming it was always working well

Table 3.2 Established wastewater treatment technologies

Table 3.3 Established sludge treatment processes

WHO Guidelines
Chapter 3
Pages 46 - 47

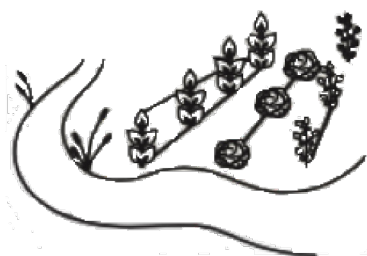
| Treatment process | Level | Treatment objectives | Pathogen reduction measures | PRL* | Treatment products & pathogen level** |
|---|-----------------------|---|---|------|---|
| Low flow rate | | | | | |
| Waste stabilization ponds | NA | BOD reduction Nutrient management Pathogen reduction | Aerobic ponds (maturation) Ultraviolet radiation | H | Liquid sludge with low pathogens Effluent with low pathogens |
| Constructed wetlands | Secondary or Tertiary | BOD reduction Suspended solid removal Nutrient management Pathogen reduction | Natural decay Predation from higher organisms Sedimentation UV radiation | M | Plants – no pathogens Effluent with medium pathogens |
| High flow rate | | | | | |
| Primary sedimentation | Primary | Suspended solid reduction | Storage | L | Liquid sludge with high pathogens Effluent with high pathogens |
| Activated sludge | Secondary | BOD reduction Nutrient management | Storage | M | Liquid sludge with medium pathogens Effluent with medium pathogens |
| Aerated lagoon and settling pond | Secondary | BOD reduction Pathogen reduction | Aeration | M | Liquid sludge with medium pathogens Effluent with pathogens |
| Trickling filters | Secondary | Nutrient management | Storage | M | Liquid sludge with medium pathogens Effluent with pathogens |
| High rate granular or slow rate sand filtration | Tertiary | Pathogen reduction | Filtration | H | Effluent with low pathogens |

STEP 3.2

Identify and assess existing control measures

End use/ disposal

Pathogen level in end use product



| Treatment product | Resource recovered | End use technology or product | Technology description | Pathogen level in end use product |
|-----------------------------|-----------------------------|---------------------------------|---|--|
| Untreated sludge - buried | Organic matter Nutrients | Soil conditioner fertilizer | Untreated sludge buried and used to grow trees (e.g. arborloo or deep row entrenchment) | Low to high depending on absorption characteristics and travel time. The untreated sludge can contain a high level of pathogens, but once buried they may be adsorbed into soil and inactivated over time. |
| Dewatered sludge | Organic matter | Soil conditioner fertilizer | Dewatered sludge applied to land | High |
| Dried sludge | Materials | Building materials | Used in the manufacture of cement, bricks and clay-based products | Low but only after being subjected to high manufacturing temperatures. |
| Compost (powder or pellets) | Organic matter Nutrients | Soil conditioner, fertilizer | Compost, powder or pellets applied to land | Low |
| Effluent | Nutrients, water | Irrigation water | Treated effluent applied to land | Low to high depending on treatment technology. |
| Effluent | Water | Surface water recharge | Treated effluent disposed or discharged into rivers, lakes or oceans | Low to high depending on treatment technology. |
| Untreated effluent | Water | Groundwater recharge | Untreated effluent disposed or discharged into the ground via soak pit or leach field | Low to high depending on absorption characteristics and travel time. The untreated effluent can contain a high level of pathogens, but once in the ground they may be adsorbed aerobically into soil. |

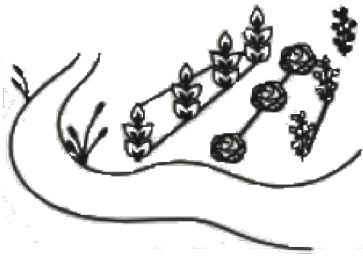
Table 3.4 Summary of established end use products

WHO Guidelines
Chapter 3
Page 50

STEP 3.2

Identify and assess existing control measures

End use/ disposal



Control measure

- Restrictions of produce
- Use of protective personal equipment (PPE)

How effective is it in practice?

- Are farmers only growing the products indicated?
- Do farmers really use the PPE?



| COMPONENT | HAZARD IDENTIFICATION | | | | EXISTING CONTROLS | |
|--|--|-------------------------|---|--------------------------|--|-----------------------------|
| Sanitation step | Hazardous event | Hazard | Exposure group | Number of people at risk | Description | Validation |
| P1 Toilet and containment–storage/ treatment with soak pits and septic tanks | Ingestion after contact with excreta in nonfunctional toilets | All microbial pathogens | U1 | 30 000 | Flush toilets and water supply | Visual and survey |
| P2 Disposal of liquid fraction by infiltration | Ingestion of contaminated groundwater due to infiltration from soak pits and septic tanks into shallow groundwater | Faecal pathogens | L1 | 20 000 | In some cases, safe distance from wells has been considered. | Field visits |
| | | Nitrates and nitrates | L1 (children less than 5 years old) | 8000 | Awareness-raising campaigns among mothers | Interviews with mothers |
| P1 Toilet and containment–storage/ treatment with soak pits and septic tanks | Ingestion after contact with wastewater from overflowing on-site systems due to damage or blockage | All microbial pathogens | U1 | 30 000 | Septic tanks and soak pits present problems. | Interviews and field visits |
| | | | L2 | 50 000 | | |
| P5 Flush toilets discharging in open drains | Ingestion after contact with excreta in nonfunctional toilets | All microbial pathogens | U2 | 5000 | Flush toilets and water supply | Visual survey |

Worked example: SSP IN NEWTOWN

GROUP WORK

Applying Steps 3.1 and 3.2 to our case study

MODULE 3: IDENTIFY HAZARDOUS EVENTS, AND ASSESS EXISTING CONTROL MEASURES AND EXPOSURE RISKS

In the following tables, you will conduct a health risk assessment of the sanitation system assigned to your group under **CURRENT CLIMATE CONDITIONS**.

STEP 3.1: Identify hazards and hazardous events

When **applying step 3.1**, only complete the columns **Component** and **Hazard identification**. Make sure you describe the **Hazardous event** telling the story of how the hazards cause harm, including the exposure route (ingestion after contact with excreta, ingestion of contaminated water, consumption of contaminated produce, dermal contact, vector-borne, inhalation). Revise the Newtown worked case study, the example 3.2 and guidance note 3.4 for examples).

STEP 3.2: Identify and assess existing control measures

When **applying step 3.2**, only complete the columns related to **Existing Controls**. Remember that in “Validation of control(s)” you should write if the existing control is working or not.

Analyse the information you have gathered during the field visit, and decide what are the hazardous events that you will be developing tomorrow.

| Sanitation step | Hazard Identification | | | | | Existing Control(s) | | Risk Assessment Under current climate conditions | | | | Comments |
|----------------------------|--|-----------------------|-----------------|---------------------------|---------------------------------|---|----------------------------------|--|-------|---|--|----------|
| Component | Hazardous event | Hazard | Exposure Groups | Number of persons at risk | Description of existing control | Validation of control Explain if this is working | L=Likelihood; S=Severity; R=Risk | | | | | |
| | | | | | | | L | S | Score | R | | |
| Toilet | Vector-borne transmission of pathogens to users, due to wrong design and/or construction of the toilets (e.g., lack of water seal or lid) | | | | | | | | | | | |
| Conveyance (sewer) | Ingestion of contaminated groundwater due to leakages of wastewater from cracked/damaged sewers into shallow groundwater | Faecal pathogens | | | | | | | | | | |
| | | Nitrates and nitrites | | | | | | | | | | |
| Conveyance (sewer) | Dermal contact with pathogens due to effluent discharging directly into open drains/streams | | | | | | | | | | | |
| Conveyance (sewer) | Ingestion of pathogens after contact with wastewater during sewer cleaning and maintenance | | Workers | | | | | | | | | |
| Conveyance (sewer) | Ingestion of contaminated drinking water due to cross contamination with sewer leakage | | | | | | | | | | | |
| Conveyance (sewer) | Ingestion after contact with wastewater from overflowing sewers due to blockage with solid waste | | | | | | | | | | | |
| WWTP - screening | Inhalation of aerosols containing pathogens when removing screens or grids with accumulated debris | | Workers | | | | | | | | | |
| WWTP – inlet chamber | Ingestion after contact with leakages of raw or partially treated wastewater into the surrounding soil and groundwater, caused by breakage of inlet pipes | | | | | | | | | | | |
| WWTP- Biological treatment | Inhalation of harmful gases such as hydrogen sulfide (H ₂ S) or methane accumulating in confined spaces around the biological reactors, causing respiratory irritation, dizziness, or loss of consciousness for operators entering or working near tank covers or walkways. | | | | | | | | | | | |

THANK YOU!

Welcome to the Sanitation Safety Planning Training

Step-by-step risk management for safely managed
sanitation systems



SANITATION
SAFETY
PLANNING

SSP Modules



Page 37 of your SSP manual

What could go wrong? What existing control measures are in place and how effective are they? How significant are the risks?

GROUP WORK

Applying Steps 3.1 and 3.2 to our case study

Sanitation Safety Planning
Dehiwala-Mount Lavinia, Sri Lanka, December 8th -12th, 2025



In your SSP Document, for your assigned sanitation system, identify:

- Hazardous events
- Hazards
- Exposure groups and number of persons in risk
- Existing control measures

Tool: Sanitation Safety Plan

Moratuwa Ratmalana (Sri Lanka)

developed by
participants of the SSP Training

| Component | Hazard Identification | | | | Existing Control(s) | | Risk Assessment | | | | | | Comments justifying risk assessment, under current conditions or climate change scenarios, or effectiveness of the control |
|-----------------|-----------------------|--------|-----------------|---------------------------|---------------------------------|-----------------------|----------------------------------|---|-------|---|---|--|--|
| | | | | | | | Under current conditions | | | | Under the most likely climate change scenarios: | | |
| Sanitation step | Hazardous event | Hazard | Exposure Groups | Number of persons at risk | Description of existing control | Validation of control | L=Likelihood; S=Severity; R=Risk | | | | + means increased risk - means decreased risk = means the same risk | | |
| | | | | | | | L | S | Score | R | | | |
| | | | | | | | | | | | | | |

In your flipcharts, copy the information in post-its:

STEP 3.3

Assess and prioritize the exposure risk



OBJECTIVE

This step uses a structured approach to identify and prioritize the highest risks for which system improvements are needed.

Helps to identify which hazardous events are serious and which are moderate or insignificant.

SSP Manual

Page 50

STEP 3.3

Assess and prioritize the exposure risk

Risk assessment methods

Simple sanitary inspection

- Suited for simple sanitation systems (on-site)

Team-based descriptive

- Limited data
- Depend on the judgement of the SSP team.

Team-based semi-quantitative

- More experienced and more resourced teams

Quantitative methods

- Specialized studies
- Not used by SSP teams

Choose a method that you are comfortable with and that is feasible

STEP 3.3

Assess and prioritize the exposure risk

Semi-quantitative risk assessment

- More rigorous risk assessment.
- Appropriated for more well-defined regulatory environments.
- Teams who are familiar with the WSP methodology.

$$\text{Likelihood (L)} \times \text{Severity (S)} = \text{Risk}$$

| | DESCRIPTOR | DESCRIPTION |
|----------------|----------------|---|
| Likelihood (L) | | |
| 1 | Very unlikely | Has not happened in the past and it is highly improbable it will happen in the next 12 months (or another reasonable period). |
| 2 | Unlikely | Has not happened in the past but may occur in exceptional circumstances in the next 12 months (or another reasonable period). |
| 3 | Possible | May have happened in the past and/or may occur under regular circumstances in the next 12 months (or another reasonable period). |
| 4 | Likely | Has been observed in the past and/or is likely to occur in the next 12 months (or another reasonable period). |
| 5 | Almost certain | Has often been observed in the past and/or will almost certainly occur in most circumstances in the next 12 months (or another reasonable period). |
| Severity (S) | | |
| 1 | Insignificant | Hazard or hazardous event resulting in no or negligible health effects compared with background levels. |
| 2 | Minor | Hazard or hazardous event potentially resulting in minor health effects (e.g. temporary symptoms of irritation, nausea, headache). |
| 4 | Moderate | Hazard or hazardous event potentially resulting in self-limiting health effects or minor illness (e.g. acute diarrhoea, vomiting, upper respiratory tract infection, minor trauma). |
| 8 | Major | Hazard or hazardous event potentially resulting in illness or injury (e.g. malaria, schistosomiasis, food-borne trematodiasis, chronic diarrhoea, chronic respiratory problems, neurological disorders, bone fracture), and/or may lead to legal complaints and concern, and/or major regulatory noncompliance . |
| 16 | Catastrophic | Hazard or hazardous event potentially resulting in serious illness or injury, or even loss of life (e.g. severe poisoning, loss of extremities, severe burns, drowning), and/or will lead to major investigation by regulator , with prosecution likely. |

STEP 3.3

Assess and prioritize the exposure risk

Semi-quantitative risk assessment matrix

$$\text{Likelihood (L)} \times \text{Severity (S)} = \text{Risk}$$

| | | | SEVERITY (S) | | | | |
|-----------------------------|----------------|---|---------------|-------|-------------|-----------|----------------|
| | | | Insignificant | Minor | Moderate | Major | Catastrophic |
| | | | 1 | 2 | 4 | 8 | 16 |
| LIKELIHOOD (L) | Very unlikely | 1 | 1 | 2 | 4 | 8 | 16 |
| | Unlikely | 2 | 2 | 4 | 8 | 16 | 32 |
| | Possible | 3 | 3 | 6 | 12 | 24 | 48 |
| | Likely | 4 | 4 | 8 | 16 | 32 | 64 |
| | Almost certain | 5 | 5 | 10 | 20 | 40 | 80 |
| Risk score $R = L \times S$ | | | <6 | | 6–12 | 13–32 | >32 |
| Risk level | | | Low risk | | Medium risk | High risk | Very high risk |

STEP 3.3

Assess and prioritize the exposure risk



- **Be specific** in the risk assessment and relate it to **the hazardous event**.
- Any descriptive and semi-quantitative risk assessment approach needs to be undertaken by **several individuals for increasing objectivity** of the risk assessment.
- Treat **control measure failure** as a separate hazardous event in its own right, with its own likelihood and severity.

STEP 3.3

Assess and prioritize the exposure risk

| COMPONENT | HAZARD IDENTIFICATION | | | | EXISTING CONTROLS | | RI | | |
|---|--|-------------------------|---|--------------------------|--|-------------------------|---|---|-------------|
| | | | | | | | Under current cond L = likelihood; S = severity; (H = high; M = medium; very high) | | |
| Sanitation step | Hazardous event | Hazard | Exposure group | Number of people at risk | Description | Validation | L | S | Score (LxS) |
| P1 Toilet and containment-storage/treatment with soak pits and septic tanks | Ingestion after contact with excreta in nonfunctional toilets | All microbial pathogens | U1 | 30 000 | Flush toilets and water supply | Visual and survey | 4 | 2 | 8 |
| P2 Disposal of liquid fraction by infiltration | Ingestion of contaminated groundwater due to infiltration from soak pits and septic tanks into shallow groundwater | Faecal pathogens | L1 | 20 000 | In some cases, safe distance from wells has been considered. | Field visits | 5 | 4 | 20 |
| | | Nitrates and nitrates | L1 (children less than 5 years old) | 8000 | Awareness-raising campaigns among mothers | Interviews with mothers | 5 | 8 | 40 |

Worked example:
SSP IN NEWTOWN

Record the risk assessment for every hazardous event and exposure group

| | | | SEVERITY (S) | | | | | | | |
|----------------------|----------------|---|---------------|-------|-------------|-------|--------------|--|----------------|--|
| | | | Insignificant | Minor | Moderate | Major | Catastrophic | | | |
| | | | 1 | 2 | 4 | 8 | 16 | | | |
| LIKELIHOOD (L) | Very unlikely | 1 | 1 | 2 | 4 | 8 | 16 | | | |
| | Unlikely | 2 | 2 | 4 | 8 | 16 | 32 | | | |
| | Possible | 3 | 3 | 6 | 12 | 24 | 48 | | | |
| | Likely | 4 | 4 | 8 | 16 | 32 | 64 | | | |
| | Almost certain | 5 | 5 | 10 | 20 | 40 | 80 | | | |
| Risk score R = L × S | | | <6 | | 6–12 | | 13–32 | | >32 | |
| Risk level | | | Low risk | | Medium risk | | High risk | | Very high risk | |

GROUP WORK (1/2)

Applying Step 3.3 to our case study

In your SSP Document, for your assigned sanitation system:

- Assess risk under current conditions

Sanitation Safety Planning
Dehiwala-Mount Lavinia, Sri Lanka. December 8th -12th, 2025

World Health Organization
දහම් සහ පිටිමේ සහතික කොටුව
NATIONAL WATER SUPPLY & DRAINAGE BOARD

Tool: Sanitation Safety Plan Moratuwa Ratmalana (Sri Lanka)

developed by
participants of the SSP Training

| Sanitation Step | Hazardous event | Hazard | Exposure group | Existing control measure | Risk under current climate | | |
|-----------------|---|-------------------|----------------|--|----------------------------|----|---------|
| | | | | | L | S | R |
| CONVEYANCE | Ingestion after Contact with raw sewage & DF maintenance of Manhole | Biological Hazard | W5 App. 30-50p | PPE Kit (gloves) Personal Hygiene | 5 | 8 | 40 (NH) |
| | Ingestion after Contact with Cont. W from OF manhole | Biological Hazard | LC1 App. 12L | Personal Hygiene - IEC/SBCC | 3 | 8 | 24 (H) |
| | Ingestion of Contaminated Ground Water | Biological Hazard | WC2 400K | Personal Hygiene IEC/SBCC Water Purification | 4 | 8 | 32 (H) |
| | Falling in manhole while maintenance | Physical Hazard | W5 App. 30-50p | None | 2 | 16 | 32 (H) |
| | Falling in damaged or Unmaintained Manhole | Physical Hazard | LC1 App. 120K | Make-shift Covers | 3 | 16 | 48 (NH) |
| TREATMENT | Falling in Open tanks in WWT (Primary) | Physical Hazard | W1 10 no.s | OHS Measures | 3 | 16 | 48 (NH) |
| | Ingestion after Cleaning Screens | Biological Hazard | W2 10 no.s | Gloves, Handwashing | 4 | 8 | 32 (H) |
| | Falling in un-pool Ponds | Physical Hazard | W4 10 no.s | Parapet Walls | 2 | 16 | 32 (H) |
| | Inhalation during Cleaning tank & Screens / grit | Chemical Hazard | W1 10 no.s | None | 5 | 2 | 10 (M) |
| | Ingestion after Contact with Leaked untreated W from AQ tanks | Biological Hazard | W2 10 no.s | Handwashing | 3 | 4 | 12 (M) |
| | Ingestion after Contact with Contaminated GW from Leaking Old Tanks | Biological Hazard | WC1 App. 400K | Purification of GW in Loc Consumption | 3 | 8 | 24 (H) |
| | Vector borne diseases due to open W ponds | Biological Hazard | | Anti Mosq. Repellent | 4 | 8 | 32 (H) |
| | | | | | | | |

| Existing Control(s) | | Risk Assessment | | | | Comments justifying risk assessment, under current conditions or effectiveness of the control |
|---------------------------|---------------------------------|--|---|---|-------|---|
| | | Under current climate conditions L=Likelihood; S=Severity; R=Risk | | | | |
| Number of persons at risk | Description of existing control | Validation of control Explain if this is working | L | S | Score | R |
| | | | | | | |
| | | | | | | |
| | | | | | | |
| | | | | | | |

In your flipcharts, using black markers, fill in the risk assessment table in post-its

GROUP WORK (2/2)

Applying Step 3.3 to our case study

In your SSP Document, for your assigned sanitation system:

- Prioritize 3 hazardous events

Sanitation Safety Planning
Dehiwala-Mount Lavinia, Sri Lanka. December 8th -12th, 2025



Tool: Sanitation Safety Plan
Moratuwa Ratmalana
(Sri Lanka)
developed by
participants of the SSP Training

After discussions with your team, write in the following table which are the hazardous events that you will prioritize UNDER CURRENT CLIMATE CONDITIONS.

| Sanitation step | Hazardous event | Exposure Group | Number of persons at risk | Risk | Priority given |
|-----------------|-----------------|----------------|---------------------------|------|----------------|
| | | | | | |
| | | | | | |
| | | | | | |

Risk assessment under climate change scenarios

STEP 3.1

Identify hazards and hazardous events

Climate change:

- Alters the frequency and intensity of hazardous events
- Creates new hazardous events

More variable and declining rainfall or run-off

- Longer dry seasons/periods
- Droughts reduced surface water flows
- Reduced groundwater levels

More variable or increasing temperatures

- Higher freshwater temperatures
- Hot and cold temperature extremes

More intense and prolonged precipitation

- Increased flooding
- Increased erosion, landslides
- Changes to groundwater recharge and groundwater levels

Sea level rise

- Saline intrusion in coastal/low-lying zones
- Higher risk of inundation, especially from extreme weather events

More frequent or intense storms or cyclones

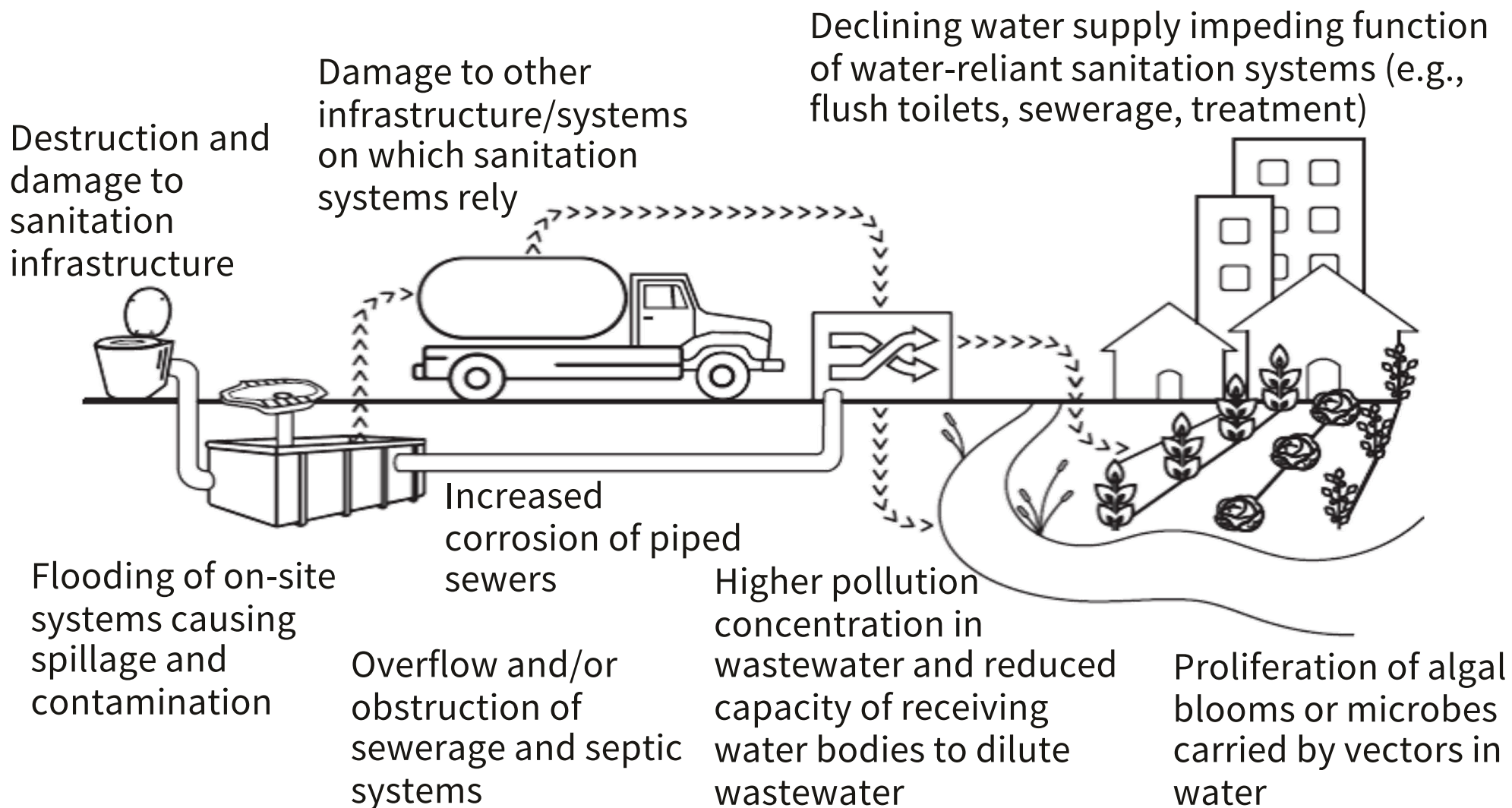
- Increased flooding
- More extreme winds

STEP 3.1

Identify hazards and hazardous events

SSP Manual
Guidance note
3.4, page 47

Think about climate-related **effects** that affect the sanitation system:



STEP 3.1

Identify hazards and hazardous events

Hazardous events:

Toilet



Climate change related:



- **Ingestion** of contaminated groundwater contamination caused by toilet flooding.
- **Ingestion/asphyxiation** after falling in pits due to toilet collapse during inundation.

WHO Guidelines

Table 3.6 – climate change potential impact on toilets

Page 54

STEP 3.1

Identify hazards and hazardous events

Hazardous events:

Containment- storage/treatment



Climate change
related:

- **Ingestion** of pathogens caused by structural damage to tanks during floods.

WHO Guidelines

Table 3.6 – climate
change potential impact
on septic tanks

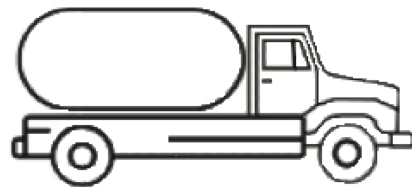
Page 55

STEP 3.1

Identify hazards and hazardous events

Hazardous events:

Transport and conveyance



Climate change related:



WHO Guidelines

Table 3.6 – climate change potential impact on sewers

Page 55

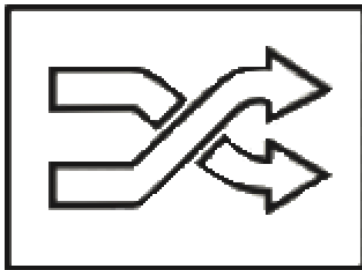
- **Ingestion** to pathogens in households during events of back- flooding of raw sewage into buildings caused by extreme rainfall.
- **Ingestion** of pathogens during cleaning of increasing solid deposits caused by reduced water flows in drought periods.

STEP 3.1

Identify hazards and hazardous events

Hazardous events:

Treatment



Climate
change
related:

- **Ingestion** of pathogens contained in untreated sewage during extreme weather events or floods damaging wastewater treatment systems.

WHO Guidelines

Table 3.6 – climate
change potential impact
on treatment

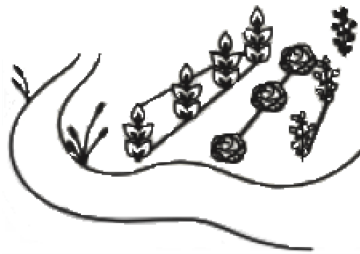
Page 55

STEP 3.1

Identify hazards and hazardous events

Hazardous events:

End use/ disposal



Existing and potential:

- **Ingestion** of pathogens in surface waters due to discharge of partially treated or untreated effluent.
- **Inhalation** of particles and aerosols containing pathogens during spray irrigation with partially treated or untreated wastewater on nearby farms



WHO Guidelines

Table 3.6 – climate change potential impact on reuse

Page 56

Climate change related:

- **Ingestion** after contact with raw sewage during farming activities, caused by increased fresh water scarcity.

STEP 3.1

Identify hazards and hazardous events



While identifying hazards and hazardous events

- Draw on **climate projections** and existing vulnerability, resilience, and adaptation assessments to include hazardous events that could arise due to climate change.
- SP teams should define a specific hazardous event caused by climate change.

STEP 3.3

Assess and prioritize the exposure risk

Template to assess risk under different climate change scenarios

IDENTIFY HAZARDOUS EVENTS, AND ASSESS EXISTING CONTROL MEASURES AND EXPOSURE RISKS UNDER CLIMATE CHANGE SCENARIOS

In the following tables, you will conduct a health risk assessment of the sanitation system assigned to your group under different **CLIMATE CHANGE SCENARIOS**.

CLIMATE CHANGE SCENARIO 1: More intense or prolonged precipitation

Discuss in a few lines, if this is a climate change scenario is relevant for your location. Decide whether the locality is vulnerable to its effects.

[enter you answer here]

XXXXX

Now, conduct the health risk assessment of hazardous events caused by “more intense or prolonged precipitation”. Keep in mind that there are already some effects and hazardous events identified. **This list is not comprehensive**. You and your team need to identify other in each step of the sanitation system assigned.

| Causes of hazardous events | Evaluation of robustness | | | Hazard Identification | | | | Existing Control(s) | | Risk Assessment Under climate change scenario <small>L=Likelihood; S=Severity; R=Risk</small> | | | | Comments justifying risk assessment, under climate change scenarios or effectiveness of the control |
|----------------------------|---|--|--|---|--------|-----------------|---------------------------|---------------------------------|--|---|---|-------|---|---|
| | Sanitation step | Effect on the sanitation system | Is the sanitation step/system robust? (yes, no). Explain | Hazardous events | Hazard | Exposure Groups | Number of persons at risk | Description of existing control | Validation of control <small>Explain if this is working</small> | L | S | Score | R | |
| Increased flooding | Toilet | | | | | | | | | | | | | |
| | Conveyance (fecal trucks) | Damage to other infrastructure/systems on which sanitation systems rely (e.g., electricity networks for pumping; road networks used by FSM vehicles) | | | | | | | | | | | | |
| | Conveyance (sewers – pumping stations) | | | | | | | | | | | | | |
| | Treatment (units needing electricity) | | | Ingestion of surface water contaminated with raw sewage due to non-functioning wastewater treatment plant | | | | | | | | | | |
| | | | | | | | | | | | | | | |
| | Containment-storage/treatment (septic tank) | Flooding of treatment units, causing spillage and contamination | | Ingestion after contact with fecal sludge during overflowing of on-site systems | | | | | | | | | | |
| | Treatment (holding tanks, ponds) | | | | | | | | | | | | | |
| | Treatment | | | | | | | | | | | | | |

STEP 3.3

Assess and prioritize the exposure risk

Template for the prioritization of hazardous events under climate change scenarios

| Climate change scenario | In general, is this sanitation system robust in the case of the climate change scenario? | According to the health risk assessment, write the highest health risks for each climate change scenario | | | | | | Priority given |
|---|--|---|-----------------|--------------------------|----------------|---------------------------|------|----------------|
| | | Sanitation step | Hazardous event | Cause of hazardous event | Exposure Group | Number of persons at risk | Risk | |
| More intense or prolonged precipitation | | | | | | | | |
| | | | | | | | | |
| | | | | | | | | |
| Sea-level rise | | | | | | | | |
| | | | | | | | | |
| | | | | | | | | |
| More variable or increasing temperatures | | | | | | | | |
| | | | | | | | | |
| | | | | | | | | |
| More frequent or intense storms or cyclones | | | | | | | | |
| | | | | | | | | |
| | | | | | | | | |
| More variable and declining rainfall or run-off | | | | | | | | |
| | | | | | | | | |
| | | | | | | | | |

GROUP WORK

Applying Module 3 to our case study

In your SSP Document, for your assigned sanitation system:

- Assess risk under different climate scenarios

Sanitation Safety Planning
Dehiwala-Mount Lavinia, Sri Lanka. December 8th -12th, 2025

World Health Organization
Sri Lanka Water Supply & Drainage Board

Tool: Sanitation Safety Plan Moratuwa Ratmalana (Sri Lanka)

developed by
participants of the SSP Training

| Sanitation Step | Hazardous event | Hazard | Exposure group | Existing control measure | Risk under current climate | | | |
|-----------------|---|-------------------|----------------|--|----------------------------|----|--------|---|
| | | | | | L | S | R | |
| CONVEYANCE | Ingestion after Contact with sewage & DF maintenance of Manhole | Biological Hazard | W5 App. 30-50p | PPE Kit (gloves) Personal Hygiene | 5 | 8 | 40 (H) | 1 |
| | Ingestion after Contact with Contaminated W from DF Manhole | Biological Hazard | LC1 App. 12L | Personal Hygiene - IEC/SBCC | 3 | 8 | 24 (H) | |
| | Ingestion of Contaminated Ground Water | Biological Hazard | WC2 400K | Personal Hygiene IEC/SBCC Water Purification | 4 | 8 | 32 (H) | 3 |
| | Falling in manhole while maintenance | Physical Hazard | W5 App. 30-50p | None | 2 | 16 | 32 (H) | |
| | Falling in damaged or unmaintained Manhole | Physical Hazard | LC1 App. 120K | Make shift Covers | 3 | 16 | 48 (H) | 1 |
| TREATMENT | Falling in Open tanks in WWTB (Primary) | Physical Hazard | W1 10 no.s | OHS Measures | 3 | 16 | 48 (H) | |
| | Ingestion after Cleaning Screens | Biological Hazard | W2 10 no.s | Gloves, Handwashing | 4 | 8 | 32 (H) | |
| | Falling in un-pool Ponds | Physical Hazard | W4 10 no.s | Parapet Walls | 2 | 16 | 32 (H) | |
| | Inhalation during Cleaning tank & Screens / Grit | Chemical Hazard | W1 10 no.s | None | 5 | 2 | 10 (M) | |
| | Ingestion after Contact with Leaked untreated W from AG tanks | Biological Hazard | W2 10 no.s | Handwashing | 3 | 4 | 12 (M) | |
| | Ingestion after Contact with Contaminated W from Leaking Wt Tanks | Biological Hazard | WC1 App. 400K | Purification of W in Loc Consumption | 3 | 8 | 24 (H) | |
| | Vector borne diseases due to open Wt ponds | Biological Hazard | | Anti mosq. Repellent | 4 | 8 | 32 (H) | |
| | | | | | | | | |

CLIMATE CHANGE SCENARIO: More variable and declining rainfall or run-off

Discuss in a few lines, if this is a climate change scenario for your location. Decide whether the locality is vulnerable to its effects.

[enter your answer here]
XXXXX

Now, conduct the health risk assessment of hazardous events caused by "More variable and declining rainfall or run-off". Keep in mind that there are already some effects and hazardous events identified. **This list is not comprehensive.** You and your team need to identify other in each step of the sanitation system assigned.

| Causes of hazardous events | Evaluation of robustness | | | Hazard Identification | | | | Existing Control(s) | | Risk Assessment Under climate change scenario | | | | Comments justifying risk assessment, under climate change scenarios or effectiveness of the control |
|---|---|---|--|--|--------|-----------------|---------------------------|---------------------------------|--|---|---|-------|---|---|
| | Sanitation step | Effect on the sanitation system | Is the sanitation step/system robust? (yes, no). Explain | Hazardous events | Hazard | Exposure Groups | Number of persons at risk | Description of existing control | Validation of control explain if this is working | L | S | Score | R | |
| Water shortages | Toilet | Decreased water availability impairs the operation of flushing toilets | | Ingestion after contact with non-functional toilets | | | | | | | | | | |
| | Water-dependent treatment units | Decreased water availability impairs the operation of water-dependent sanitation processes, leading to reduced functionality of treatment systems | | Ingestion after contact with wastewater that has not been treated sufficiently | | | | | | | | | | |
| | Containment-storage/treatment (septic tank) | Increased reliance on alternative water sources for drinking | | Ingestion of contaminated drinking water | | | | | | | | | | |
| | Reuse | Increased reliance on alternative water sources for irrigation | | Ingestion after contact with polluted irrigation water | | | | | | | | | | |
| Longer dry seasons/periods Reduced groundwater levels | Discharge | Potential contamination due to insufficient dilution | | Ingestion after contact with polluted river water | | | | | | | | | | |
| | | | | | | | | | | | | | | |

In your flip-charts, using black markers, fill in the risk assessment table in post- its

3 MODULE

IDENTIFY HAZARDOUS EVENTS, AND ASSESS
EXISTING CONTROL MEASURES AND EXPOSURE RISKS



SANITATION
SAFETY
PLANNING